

# OFFICE OF INSPECTOR GENERAL UNITED STATES POSTAL SERVICE

Firewall Security Review

# Audit Report

Report Number IT-AR-16-005

January 26, 2016



# OFFICE OF INSPECTOR GENERAL UNITED STATES POSTAL SERVICE

# **Highlights**

Postal Service firewalls are at all facilities and are not properly managed and functioning to safeguard mail processing operations according to Postal Service standards and industry best practices. Background

U.S. Postal Service mail processing equipment and mail handling equipment (MPE/MHE) includes computer systems and networks that manage, monitor, and control mail processing functions. There are about 74 types of MPE/MHE totaling more than 8,500 pieces of equipment used to sort about 155 billion mailpieces annually.

To secure its mail processing systems and control access to the MPE/MHE environment, the Postal Service relies on 285 firewalls to control the flow of network traffic. Therefore, firewall policies that effectively address security risks are critical to protecting the Postal Service network.

Our objective was to determine whether network firewalls are in place, properly managed, and functioning to safeguard Postal Service mail processing operations according to Postal Service standards and industry best practices.

### What the OIG Found

Postal Service firewalls are **service** at all facilities and are not properly managed and functioning to safeguard mail processing operations according to Postal Service standards and industry best practices. We identified 67 out of 352 mail processing facilities that did not **service** their MPE/MHE as required. Firewall administrators also did not apply six of the nine critical security controls required for any of the 30 firewalls we sampled.

In addition, firewall administrators did not manage firewall rules effectively or remove duplicate firewall rules. For the 30 firewalls in our sample, we reviewed 504,528 rules and identified



duplicate rules.

Further, we found the Postal Service does not always document and approve MPE/MHE firewall rule changes. During our audit, the Corporate Information Security Office updated the policy to include MPE/MHE rule changes in the Network Connectivity Review Board's approval process; therefore, we are not issuing a recommendation on this issue.

Finally, we determined that firewall administrators did not review and update firewall security standards annually as required.

Firewalls were at some facilities because firewall administrators and system analysts decided to

due to budget constraints. However, management did not perform a risk assessment to determine the associated impact. In addition, Information Technology



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firewall administrators and Engineering systems analysts focused on supporting system deployment as opposed to implementing critical security controls and managing firewall rules.

Facilities **Accession**, along with improperly configured, outdated, or nonexistent firewall security controls, significantly decrease the Postal Service's network security. This increases the risk of unauthorized access to data and disruption of critical mail processing operations.

#### What the OIG Recommended

We recommended administrators and analysts

at all mail processing facilities. In addition, we recommended firewall administrators regularly review and update current firewall configuration settings and implement all security controls in the hardening standards. Finally, we recommended administrators and analysts review firewall rules every 6 months and review and update firewall security standards annually in accordance with policy.



# **Transmittal Letter**

OFFICE OF INSPECTOR GENE UNITED STATES POSTAL SE	RVICE
January 26, 2016	
MEMORANDUM FOR:	BRIAN W. CARNELL ACTING VICE PRESIDENT, INFORMATION TECHNOLOGY
	MICHAEL J. AMATO VICE PRESIDENT, ENGINEERING SYSTEMS
	GREGORY S. CRABB ACTING CHIEF INFORMATION SECURITY OFFICER AND VICE PRESIDENT DIGITAL SOLUTIONS
	E-Signed by Kimberly Benoit ERIFY authenticity with eSign Deskto MMWU FQ BUMU
FROM:	Kimberly F. Benoit Deputy Assistant Inspector General for Technology, Investment and Cost
SUBJECT:	Audit Report – Firewall Security Review (Report Number IT-AR-16-005)
This report presents the r Review (Project Number	esults of our audit of the Postal Service's Firewall Security 15TG036IT000).
We appreciate the coope questions or need addition Information Technology, o	ration and courtesies provided by your staff. If you have any onal information, please contact Sean Balduff, acting director, or me at 703-248-2100.
Attachment	
cc: Corporate Audit and	Response Management

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## **Findings**

#### Firewall administrators did

at

not

67 out of 352 mail processing facilities, as required by Postal Service policy.

### Introduction

This report presents the results of our self-initiated audit of the U.S. Postal Service's firewall security review (Project Number 15TG036IT000). Our objective was to determine whether network firewalls are in place, properly managed, and functioning to safeguard mail processing operations according to Postal Service standards and industry best practices. See Appendix A for additional information about this audit.

The Postal Service has one of the world's largest information technology (IT) networks to store, transmit, and process sensitive employee, customer, financial, law enforcement, and injury compensation data. Therefore, it is vital that the Postal Service secures sensitive information to allow for uninterrupted mail processing and network operations, and maintain the trust of the American public.

Postal Service mail processing equipment and mail handling equipment<sup>1</sup> (MPE/MHE) includes computer systems and networks that manage, monitor, and control mail processing functions. In addition, these systems collect workload statistics and transmit data between the MPE/MHE and Postal Service information systems. There are about 74 different types of MPE/MHE totaling more than 8,500 pieces of equipment used to sort about 155 billion mailpieces annually. To secure its mail processing systems, the Postal Service relies on 285 firewalls<sup>2</sup> to control the flow of network traffic. These firewalls help control access to MPE/MHE systems and resources; therefore, firewall policies that effectively address security risks are critical to protecting the Postal Service and its network.

### Summary

Postal Service firewalls are **service** at all facilities and are not properly managed and functioning to safeguard mail processing operations according to Postal Service standards and industry best practices. Specifically, we identified mail processing facilities that **service** to protect their MPE/MHE. In addition, for the 30 firewalls we sampled,<sup>3</sup> firewall administrators did not apply six of the nine critical security controls as required by the Postal Service's security standards.

Further, firewall administrators did not manage firewall rules effectively and did not remove duplicate firewall rules. For the 30 firewalls in our sample, we reviewed 504,528 rules and identified four rules that allowed to flow

through two firewalls. We also identified 69,258 (14 percent) rules that allowed network traffic from a second sec

These issues exist because firewall administrators and system analysts decided to due to budget constraints. In addition, IT firewall administrators and Engineering Systems analysts focused on supporting system deployment as opposed to implementing security controls and managing firewall rules. Further, the telecommunications infrastructure<sup>4</sup> at mail processing facilities is not equipped to handle

Facilities

, along with improperly configured, outdated, or nonexistent firewall security controls, significantly

<sup>1</sup> Examples of mail processing and handling equipment include the Automated Flat Sorting Machine (AFSM), Delivery Barcode Sorter (DBSC), and National Directory Support System (NDSS).

<sup>2</sup> A network security device designed to control incoming and outgoing network traffic based on predetermined security rules.

<sup>3</sup> See Table 1 for a listing of the 30 firewalls we sampled.

<sup>4</sup> Telecommunication infrastructure refers to the transmission or exchange of information over significant distances by electronic means.

decrease the Postal Service's network security. This increases the risk of unauthorized access to data and disruption of critical mail processing operations.

### Mail Processing Facilities Without Firewalls

Firewall administrators did not at 67 out of 352 mail processing facilities, as required by Postal Service policy.<sup>5</sup> Due to budget constraints, firewall administrators and system analysts decided to place

however, they did not perform a risk assessment to determine and document the impact of

Without , the Postal Service does not have a reliable and secure network and is at risk of unauthorized access to data and disruption of critical mail processing operations.

### **Firewall Configuration Review**

Firewall administrators did not apply six of nine critical security controls<sup>6</sup> across the 30 firewalls in our sample. Specifically, we found that firewall administrators did not configure firewalls to:



11 A protocol that synchronizes computer clock times over a network. Network security logs and event analysis depend on accurate time synchronization.

12 Security Hardening Standards for , Section 4.2.5, Configure Idle Timeout for All Login Classes.

13 Handbook AS-805, Information Security, Section 9-6.1.1, Password Selection Requirements, dated May 2015.

These issues occurred because IT administrators and Engineering Systems analysts focused on supporting system deployment as opposed to implementing required configurations and restricting network traffic. In addition, the manager, Perimeter Security Services, stated that the amount of system log data generated by the firewalls caused network performance and availability issues.

Without adequate and effective security controls, the Postal Service cannot effectively identify and respond to security events that could result in unauthorized disclosure of sensitive data and disruption of mail processing operations. We determined about \$237 million of revenue was processed at 15<sup>14</sup> of the 30 facilities in our sample during Quarter (Q) 3, FY 2015.

#### **Firewall Rules Management**

We determined firewall administrators did not identify and remove overly permissive<sup>15</sup> and duplicate firewall rules to control network traffic, prevent unauthorized access to data and avoid disrupting mail processing operations. According to Postal Service hardening standards<sup>16</sup> and industry best practices,<sup>17</sup> firewall rules should allow only necessary network traffic. In addition, firewall rules should be as specific as possible to allow the types<sup>18</sup> of traffic that are required to support mail processing systems and applications. For the 30 firewalls in our sample, we reviewed 504,528 rules. During our review:

- We identified 51,656 (10 percent) firewall rules that permitted network traffic frewalls rules rules traffic frewalls rules traffic frewalls rules traffic frewa
- We identified 30,196 (6 percent) rules that allowed unencrypted data to flow across the network and 721 (less than 1 percent) rules that allowed the use of
- We identified 31,754 (6 percent) duplicated rules that could degrade firewall performance and limit the firewall's ability to respond to connection requests and process legitimate network traffic. An excessive number of duplicate rules also make it more difficult to manage all of the rules in an efficient manner.

Overly permissive or duplicate firewall rules existed because firewall administrators did not review rules semiannually according to policy.<sup>21</sup> In addition, administrators and analysts did not identify critical elements for developing secure rules. These elements include source IPs, destination IPs, and applications. Identifying these elements would allow administrators and analysts to customize the rule sets to secure the network environment without any business impact. In addition, contractors developed the

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21 Handbook AS-805, Section 11.5-2,

19 20

- 16 Security Hardening Standards for , Section 4.14, Services.
- 17 National Institute of Standards and Technology (NIST) Special Publication 800-41, dated September 2009.
- 18 Types of traffic include protocols, services, and source and destination IP addresses.

<sup>14</sup> For this analysis we only calculated total revenue associated with competitive mail (Flats and Parcels) that was processed through Postal Service plants. This number only includes 15 facilities from our sample that were part of the Postal Service's statistical sample for Revenue Pieces Weights-Orgin Destination Information System during Q3, FY 2015.

current rule sets based on legacy rules migrated from the previous firewall environment, which used a different firewall product. Obsolete and misconfigured firewall rules may limit firewall performance, which curtails the firewall's ability to respond to network connection requests and process legitimate network traffic.

Firewall administrators did not review and update firewall security standards in accordance with Postal Service policy and industry best practices. Specifically, firewall administrators have not reviewed and updated security standards since

We also found that the Postal Service did not document and approve 63,764 of 85,027 (75 percent) MPE/MHE firewall rule changes prior to implementation because Postal Service policy did not designate the responsible authority for approving the changes. Without an established change management process, the Postal Service may implement firewall rule changes that disrupt critical mail processing operations or conflict with other rules. During our audit, the manager, Corporate Information Security, updated Handbook AS-805 to state that MPE/MHE firewall rule changes require Network Connectivity Review Board (NCRB) approval. Therefore, we will not make a recommendation regarding this issue.

#### **Firewall Hardening Standards**

Firewall administrators did not review and update firewall security standards in accordance with Postal Service policy<sup>22</sup> and industry best practices. Specifically, firewall administrators have not reviewed and updated security standards since because they believed their initial configurations were reliable and needed no changes. However, they did not perform a review to ensure that the configurations included the latest updates to secure the environment against new potential threats and vulnerabilities. Lack of and outdated security controls increase the risk of unauthorized access to data and disruption of critical mail processing operations.

## Recommendations

We recommend management perform a risk assessment for all mail processing

facilities

to ensure that they are protected as appropriate or document acceptance of the risk; and review and update the firewall security standards annually in accordance with Handbook AS-805, Information Security. We recommend the acting vice president, Information Technology, and the vice president, Engineering Systems, direct the managers, Enterprise Asset Infrastructure and Engineering Software Management, to:

1. Perform a risk assessment for all mail processing facilities **and the second second** 

We recommend the acting vice president, Information Technology, direct the manager, Enterprise Asset Infrastructure, to:

- 2. Configure firewalls to enforce **example**, proper encryption, network time protocol, session timeouts, and password complexity; and update the firewall operating system.
- 3. Update the telecommunication infrastructure to support firewall capabilities at all mail processing facilities.

We recommend the acting vice president, Information Technology, and the vice president, Engineering Systems, direct the managers, Enterprise Asset Infrastructure and Engineering Software Management, to:

4. Review current firewall rules and remove those that are overly permissive or duplicative and; review firewall rules every 6 months according to Handbook AS-805, *Information Security*, and document the results of the review.

We recommend the acting vice president, Information Technology, and the acting Chief Information Security Officer and vice president Digital Solutions, direct the managers, Enterprise Asset Infrastructure and Corporate Information Security, to:

5. Review and update the firewall security standards annually in accordance with Handbook AS-805, *Information Security*.

#### **Management's Comments**

Management agreed with recommendations 1 through 4 and disagreed with recommendation 5 and the \$237 million in potential revenue at risk. Management also stated that they agreed with all of the findings in the report. Management stated that their priorities have always been improving the overall security posture and have efforts underway to enhance firewall and network security. See Appendix B for management's comments in their entirety.

Regarding recommendation 1, management stated that funding is in place and efforts are underway to upgrade existing firewalls and install new firewall technology at all mail processing facilities. The target implementation date is December 31, 2017.

Regarding recommendation 2, management will configure firewalls to ensure proper encryption, network time protocol, session timeouts, and password complexity; and update the firewall operating system. In addition, management will work with the Enterprise Splunk team to determine the appropriate level of logging activity for the firewalls and configure them accordingly. The target implementation date is September 30, 2017.

Regarding recommendation 3, management will work with the Enterprise Splunk team to determine the appropriate level of logging activity for firewalls and configure them accordingly. The target implementation date is September 30, 2016.

Regarding recommendation 4, management will review existing firewall rules and remove any that are duplicative or which grant inappropriate access. Additionally, upon completion of the initial clean-up effort, management will perform a semiannual review of firewall rules in accordance with policy. The target implementation date is September 30, 2017.

Regarding recommendation 5, management disagreed with the recommendation and stated that they have begun a large-scale network upgrade that includes replacing all existing devices with devices with devices and installing this technology at all mail processing facilities. Management will replace the device firewall security standards with

security standards, which they will review and update annually. The target implementation date is September 30, 2017.

Regarding the \$237 million in potential revenue at risk, management disagreed with our calculation and stated that the likelihood of a potential malicious actor exploiting firewall vulnerabilities and simultaneously penetrating mail processing facilities and disrupting mail processing is extremely remote. Management also stated that they have monitoring practices in place to identify an attack within minutes and both manual and automated contingency plans in place to ensure mail processing operations continue in the event of a disruption to the network. Management calculated an impact of \$175,393.

#### **Evaluation of Management's Comments**

The OIG considers management's comments generally responsive to the recommendations and corrective actions should resolve the issues identified in the report.

Regarding recommendation 5, we agree that a large-scale network upgrade that includes replacing all existing devices with devices and replacing devices firewall security standards with devices security standards should resolve the issue identified in the report. However, based on the target implementation date provided, management should continue updating the devices security standards to support the firewalls currently in place. This recommendation will remain open until management provides documentation supporting the network upgrade.

Management stated that they disagreed with the calculated \$237 million in potential revenue at risk. We based our analysis on the amount of revenue exposed to the risks we identified in our report and agree that this is not the amount of revenue that would be lost during a single incident. We clarified in the report that \$237 million is the amount of competitive mail revenue processed at 15 of the 30 facilities in our sample during Q3, FY 2015.

All recommendations require OIG concurrence before closure. Consequently, the OIG requests written confirmation when corrective actions are completed. These recommendations should not be closed in the Postal Service's follow-up tracking system until the OIG provides written confirmation that the recommendations can be closed.

# Appendices

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### Appendix A: Additional Information

#### Background

Cyber threats have become more sophisticated and have increased significantly over the past decade. Hackers can cause damage on a large scale. In order to protect information resources and mail processing operations from unauthorized intrusion and disruption, the Postal Service established standards for hardening information resources. Hardening is a security activity that ensures all unnecessary services are disabled, security-related patches are applied to operating systems and applications, and security-related configuration settings are in place and set up correctly. The primary goal is to support the creation of a strong security infrastructure to protect the Postal Service's electronic-business applications, data, and critical mail processing operations.

The Postal Service relies on firewalls to protect information resources and secure its mail processing systems. Firewalls are security devices that control the flow of network traffic and check against approved policies to either allow or block traffic based on those policies. Policies should be based on the direction that the traffic moves across the network. This feature allows firewalls to restrict connections to and from the internal networks, which prevents unauthorized access to systems and resources. The Postal Service uses two brands of firewalls to control network traffic – **Control Control Control** 

#### **Objective, Scope, and Methodology**

Our objective was to determine whether network firewalls are in place, properly managed, and functioning to safeguard mail processing operations according to Postal Service standards and industry best practices. Our audit scope covered approved firewall configuration baselines, security standards, and policies used to support mail processing operations at Postal Service facilities. We conducted our audit work at Postal Service Headquarters; Engineering Systems Headquarters in Merrifield, VA; and the Information Technology Service Center in Raleigh, NC.

To accomplish our objective we:

- Reviewed policies and standards related to firewalls and interviewed IT, Corporate Information Security, and Engineering Systems personnel to identify facilities without firewalls.
- Interviewed IT, Corporate Information Security, and Engineering Systems personnel to obtain an understanding of network security controls for the MPE/MHE environment.
- Obtained the firewall inventory and selected a random sample of 30 firewalls to review and assess the sufficiency of their configurations against the approved Postal Service firewall security standards and controls.
- Compared the Postal Service firewall hardening standards to industry best practices and documented discrepancies.
- Interviewed Engineering Systems and IT personnel to identify and document MPE/MHE applications and servers.
- Reviewed firewall configurations, rules sets, and policies to determine whether appropriate controls were in place.

Table 1 identifies the 30 facilities we randomly sampled. Each facility has one firewall identified by type of mail processing facility and location.

### Table 1. MPE/MHE Firewalls Reviewed

Mail Processing Facility	City	State

Source: Postal Service Telecom Services team and OIG analysis.

Table 2 identifies the nine security controls assessed for the 30 firewalls in our sample.

#### Table 2. Firewall Security Controls

Number of Security Controls	Security Control	Compliant With Security Standards
1		No
2		No
3		No
4		Yes
5		Yes
6		Yes
7		No
8		No
9		No

Source: Postal Service Security Standards and OIG analysis.

We conducted this performance audit from July 2015 through January 2016, in accordance with generally accepted government auditing standards and included such tests of internal controls, as we considered necessary under the circumstances. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objective. We discussed our observations and conclusions with management on December 18 and December 22, 2015, and included their comments where appropriate.

We assessed the reliability of firewall configurations and rules data by reviewing information stored in the **Sector** Network Management and the NCRB change management systems. In addition, we interviewed agency officials knowledgeable about the data and process and tested required security controls. We determined that the data were sufficiently reliable for the purposes of this report.

#### **Prior Audit Coverage**

We did not identify any prior audits or reviews related to the objective of this audit.

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<sup>24</sup> Console logins left unattended by firewall administrators can compromise sensitive network information or allow accidental or intentional configuration changes by unauthorized personnel.

### Appendix B: Management's Comments



-2-
Target Implementation Date(no later than): September 30, 2017
Responsible Official: Manager, Enterprise Access Infrastructure, Information Technology
Recommendation [3]: Update the telecommunication infrastructure to support firewall capabilities at all mail processing facilities.
Management Response/Action Plan: Management agrees with the intent of the recommendation. Management will work with the Enterprise Splunk team to determine the appropriate level of activity for firewalls and configure them accordingly.
Target Implementation Date(no later than): September 30, 2016
Responsible Official: Manager, Enterprise Access Infrastructure, Information Technology
<u>Recommendation [4]:</u> Review current firewall rules and remove those that are permissive or duplicative and; review firewall rules every 6 months according to Handbook AS-805, <i>Information Security</i> , and document the results of the review.
Management Response/Action Plan: Management agrees with the intent of this recommendation. Management will begin the substantial effort of reviewing all existing firewall rules and will remove any that are duplicative or which grant inappropriate access. Once this initial firewall clean-up effort is completed, management agrees to perform a semiannual review of firewall rules in accordance with policy.
<u>Target Implementation Date(no later than):</u> September 30, 2017
Responsible Official: Manager, Enterprise Access Infrastructure, Information Technology Manager, Engineering Software Management, Engineering Systems
Recommendation [5]: Review and update the firewall security standards annually in accordance with Handbook AS-805, <i>Information Security</i> .
Management Response/Action Plan: Management disagrees with the recommendation to review and update the firewall security standards. Management has begun a large network upgrade effort that includes replacing all of the existing devices with devices and installing this new firewall technology at all mail processing facilities. As part of this effort, the existing devices and will be reviewed and updated annually.
Target Implementation Date(no later than): September 30, 2017
Responsible Official: Manager, Enterprise Access Infrastructure, Information Technology Manager, Corporate Information Security Office, CISO

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