September 29, 2005

ALFRED INIGUEZ VICE PRESIDENT, PACIFIC AREA OPERATIONS

SUBJECT: Audit Report – Office of Workers' Compensation Programs'
Schedule Award Payments to Postal Service Employees in the
Pacific Area – Report II (Report Number HM-AR-05-011)

This report presents the results of our self-initiated review of the Department of Labor's (DOL) Office of Workers' Compensation Programs (OWCP) Schedule Awards (Project Number 04WG010HM001). Our objectives were to determine, for chargeback year (CBY) 2004, whether the Postal Service's Pacific Area was overcharged for schedule award payments and received credits or refunds for overpayments from the OWCP; and whether federal schedule awards are comparable to schedule awards made by states and selected private insurance companies. This report supplements our draft report to DOL, OWCP Schedule Award Payments to Postal Service Employees in the Pacific Area – Report I (Report Number HM-AR-05-DRAFT).

We used a statistical sample to project that in CBY 2004, the Postal Service was overcharged about \$291,200 and undercharged about \$251,200 for schedule awards in the Pacific Area. The overcharge is about 1.4 percent of the \$20.6 million paid to Postal Service employees in CBY 2004 in the Pacific Area. The over- and undercharges were less than 1 percent of the amount paid to employees; however, they indicated that OWCP over- and underpaid 26 percent of the Pacific Area employees who received schedule award payments. Although the amounts are not significant compared to the total schedule award payments, they highlight the fact that some employees did not receive benefits they were entitled to, while others received more. The Postal Service received a \$200 credit from OWCP for the overcharges identified.

We also concluded that Federal Employees' Compensation Act (FECA) schedule award maximums are not comparable to state schedule award maximums. Finally, we could not determine the extent to which private insurance companies' schedule award maximums were comparable to federal maximums because private companies computed their awards differently.

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¹OWCP's Chargeback System (CBS) is the mechanism by which the costs of compensation for work-related injuries and death are billed annually to employing agencies. The chargeback billing period is from July 1 in one year to June 30 the following year.

Background

<u>OWCP</u>

OWCP adjudicates claims and pays compensation, medical, and death benefits for injured federal workers, including Postal Service employees. OWCP pays these from its Employees' Compensation Fund, which federal agencies later reimburse through the chargeback billing process. FECA pays workers' compensation benefits to civilian employees, including Postal Service employees, for specified periods of time for the permanent loss, or loss of use, of certain members, organs, and functions of the body. Payment is for a specified number of days or weeks, depending on the severity of the impairment. This compensation benefit is a schedule award.

Schedule Award

The schedule award compensation for proportionate periods of time is payable for partial loss, or loss of use, of each member, organ, or function of the body beginning on the date of maximum medical improvement.² In addition, a schedule award can be paid if the employee returns to work. However, employees may not receive wage-loss compensation and schedule award payments concurrently for the same injury.

OWCP district medical advisors determine the percentage of permanent impairment according to the American Medical Association's <u>Guide to the Evaluation of Permanent Impairment</u>. Title 5 of the United States Code (U.S.C.)³ defines the number of weeks allotted for payment by body part or organ. The compensation is computed by multiplying:

- The indicated number of weeks
- × the percentage of impairment
- × 66 ⅔ percent (for employees without dependents), or 75 percent (for employees with dependents) of the employee's weekly base pay.

For example, a schedule award payment for a married employee earning a base pay of \$50,000 a year who loses an arm or the use of an arm (100 percent permanent impairment) is computed by determining the rate of pay per week as follows:

- \$50,000 ÷ 52 weeks = \$961.54 per week.
- \$961.54 per week × 75 percent = \$721.16 per week.
- \$721.16 per week, \times 312 weeks⁴ \times 100 percent = \$225,000.
- \$225,000 is the amount of the employee's schedule award.

If an employee sustains a period of total disability during the award period, the payments may be interrupted while the employee is on total disability, with the

²Maximum medical improvement is defined as a medical judgment that the condition has permanently stabilized.

³Part III, Subpart G, Chapter 81, Subchapter I, Section 8107, Compensation Schedule.

⁴As defined by Title 5, if the employee had a 50 percent permanent impairment, the number of weeks would be 156.

payments resuming after the employee is no longer on total disability. If an employee dies while receiving a schedule award from causes unrelated to the injury, his or her dependents are entitled to the balance of the award at the rate of $66 \frac{2}{3}$ percent.

Postal Service Schedule Award Payments

The Postal Service's schedule award payments to employees represented over 42 percent of all schedule award payments for the federal government from CBYs 2001 to 2004, as shown in Table 1. Further, for the same period, the Postal Service's schedule award payments increased significantly more than all other federal agencies combined. Specifically, the payment increased from \$81 million to \$108 million (33 percent), while all other federal agencies' combined payments increased from \$111 million to \$131 million (18 percent).

Table 1. Postal Service's Schedule Award Payments Compared to Other Government Agencies for CBYs 2001 to 2004

	Schedule Award Payments							
	Pos	tal Service		vernment Agencies	Government-	Postal Service's		
CBY	Payments (millions)	Percentage Increase from Previous CBY	Percentage Payments Increase from (millions) Previous CBY		wide Payments (millions)	Percentage of Government-wide Awards		
2004	\$108	14	\$131	7	\$239	45.1		
2003	94	9	123	6	217	43.4		
2002	86	6	116	5	203	42.6		
2001	81		111		192	42.2		

Source: OWCP deputy director, Division of Federal Employees' Compensation (DFEC)

Postal Service officials did not know why the Postal Service's schedule award payments increased significantly more from CBY 2003 to 2004 than other agencies' payments during the same period. Two officials said Postal Service employees may have more severe injuries than other federal employees because the agency has a larger number of blue collar employees than other federal agencies. The OWCP national medical director told us the reasons may be that the Postal Service had more cases than other agencies, and some Postal Service employees had more than one schedule award.

Postal Service Workers' Compensation Costs

The Postal Service was the largest participant in OWCP in CBY 2005, representing about 46 percent of the total cases for the federal workforce that participated. It was also the largest payee to OWCP, with approximately \$818.2 million in payments for the same year. This is about 35 percent of the \$2.3 billion in total federal workers' compensation payments. In addition to the \$818.2 million, the Postal Service also paid approximately \$21.9 million in chargeback billing costs for the old Post Office

Department,⁵ and an administrative fee⁶ of \$44.3 million. This brings the total CBY 2005 costs to \$884.4 million, as shown in Table 2.

Table 2. Postal Service Total Workers' Compensation and Medical Costs for CBY 2005

Type of Cost	CBY 2005 (in millions)
Type of Cost	(111 11111110113)
Postal Service workers' compensation	
and medical costs	\$818.2
Post Office Department workers'	
compensation and medical costs	21.9
Administrative fee	44.3
Total	\$884.4

Source: DOL OWCP Chargeback Billing Summary

Objectives, Scope, and Methodology

We discuss our objectives, scope, and methodology in Appendix B in detail.

Prior Audit Coverage

We did not identify any prior audits related to the objectives of this audit.

Audit Results

Postal Service Over- and Undercharges

The Postal Service was overcharged about \$291,200 and undercharged about \$251,200 for schedule awards in the Pacific Area, in CBY 2004. The over- and undercharges represent 26 percent of the Pacific Area employees who received schedule award payments. OWCP and the Postal Service should ensure employees are paid the amounts authorized. This assurance would have prevented the payment of approximately \$64,608 by the Postal Service (\$544 of funds put to better use and \$64,064 of unrecoverable costs), and \$22,608 in potential costs to the Postal Service. Specifically, at least \$544 in payments was determined based on a percentage of the projected overpayments, offset by a percentage of the projected underpayments. This amount will be reported as funds put to better use in our Semiannual Report to

⁵The Post Office Department represented compensation claims incurred before the Postal Service reorganization in 1971. Under the Postal Reorganization Act of 1971, the Postal Service remained responsible for payment of all Post Office Department workers' compensation claims incurred before July 1, 1971.

⁶Administrative fees represent the amount OWCP assesses for managing workers' compensation claims. The amount paid is approximately 5 percent of the Postal Service's medical and compensation costs. The Postal Service's administrative fees increased 35 percent, from \$32.9 million in CBY 2000 to \$44.3 million in CBY 2005.

Congress (SARC). The Postal Service has received a \$200 credit from OWCP for the overcharges identified.

In addition, the Postal Service was assessed \$64,064 that cannot be recovered. This includes \$14,560 in administrative fees assessed by DOL for the overcharges, and \$49,504 for those employees whose overpayments were less than \$500. Because OWCP procedures allow amounts less than \$700 to be uncollected (written off), and OWCP is not required to reimburse agencies for administrative fees assessed on overpayments, these funds are unrecoverable and will also be reported as such in our SARC.⁷

Further, if the identified underpayments and the respective administrative fees are paid, the Postal Service will incur an additional cost of \$22,608. These funds represent an additional expense to the Postal Service and will be reported as such in our SARC. (See Appendix C for the summary of monetary impact to the Postal Service.)

We used a statistical sample of 157 case files from a universe of 1,082 files to arrive at the projections. The overcharge is about 1.4 percent of the \$20.6 million paid to Postal Service employees in CBY 2004 in the Pacific Area, and the undercharge is approximately 1.2 percent of the amount paid. Although these amounts are not significant compared to the total schedule award payments (\$20.6 million), they highlight the fact that some employees did not receive benefits they were entitled to, while others received more.

Of the 157 case files reviewed, 84 employees who received schedule award payments in the Pacific Area in CBY 2004 were paid more or less than the amounts authorized, as follows:

- 44 employees were overpaid.
- 40 employees were underpaid.

See Appendices B and D for the methodology and statistical sampling and projections, respectively.

Overpayments Identified

Of the 44 employees overpaid, 35 were overpaid \$1.00 or more as shown in Table 3.9 The remaining 9 employees were overpaid less than a \$1.00. Most of the overpayments occurred in four Postal Service District Injury Compensation Offices in the Pacific Area – Oakland, Sacramento, San Francisco, and Santa Rosa Districts (see

⁷The unrecoverable costs total \$64,064 [\$49,504 + \$14,560].

⁸The administrative fee which will be assessed if the Postal Service pays the underpayments is \$12,560 (5 percent of \$251,200). Also, \$10,048 will be paid if the Postal Service pays the underpaid amount to those employees whose underpayments were less than \$500. The \$12,560 + \$10,048 = \$22,608.

⁹Postal Service and DOL officials told us the overpayments of \$500 or less may not be overpayments but rather increases resulting from cost-of-living adjustments (COLAs).

the shaded rows in Table 3). The largest overpayment occurred in the Las Vegas District.

Table 3: Number of Overpayments by Postal Service District Injury Compensation Offices

lniun	Overpayments: Amounts Paid Over the Authorized Amounts								
Injury Compensation Offices	\$1 to \$49.99	\$50 to \$99.99	\$100 to \$499.99	\$500 to \$999.99	\$1,000 to \$4,999.99	\$5,000 to \$9,999.99	\$10,000 to \$14,999.99	\$15,000 and Over	Total
Bakersfield			2						2
Honolulu	1	1							2
Las Vegas								1	1
Long Beach			1						1
Los Angeles			1						1
Oakland	1		5		1				7
Phoenix			2						2
Sacramento			5						5
San Diego		1	1						2
San Francisco		1	2			1			4
San Jose			1						1
Santa Ana	1		1						2
Santa Barbara		1							1
Santa Rosa			3						3
Van Nuys			1						1
TOTAL	3	4	25	0	1	1	0	1	35

Source: Schedule Award of Compensation Letters and OWCP Agency Query System Case Compensation Payment History

Of the 44 employees overpaid, 3 received overpayments of more than \$500, as shown in Table 4. These 3 overpayments totaled \$33,346 and represented approximately 83 percent of the \$40,387 on which we based our projections. Further, 2 of the 3 employees (Employees B and C) received \$28,544 (86 percent) of the \$33,346 in overpayments.

Table 4: Highest Three Overpayments, by Employee, Compared to Total Overpayments (Numbers Rounded)

Employee	Amount Authorized	Amount Paid	Amount Overpaid	Percentage of Total Overpayments
Employee A ¹⁰	\$42,361	\$47,163	\$4,802	12
Employee B	\$45,093	\$54,777	\$9,684	24
Employee C	\$37,141	\$56,001	\$18,860	47
Total for employees A, B, and C	\$124,595	\$157,941	\$33,346	83
Total for 41 other employees	\$1,094,592	\$1,101,633	\$7,041	17
Total for all 44 employees	\$1,219,187	\$1,259,574	\$40,387	100

Sources: Postal Injury Compensation System (PICS), 11 Schedule Award of Compensation Letters, and OWCP Agency Query System Case Compensation Payment History

¹⁰The employee repaid \$200 in September 2004. According to the Pacific Area Injury Compensation manager, the \$200 was credited to the Postal Service on June 11, 2005.

¹¹PICS is an Office of Inspector General (OIG) system that contains weekly medical costs and workers' compensation data from OWCP for each injured Postal Service employee.

A review of OWCP employee case file and payment records showed that Employee A's overpayment of \$4,802 was the result of 2 periodic payments made after he received a final lump sum payment. In the case of Employee B, OWCP paid him \$9,684 in 4 periodic payments, also after a lump sum was paid. Finally, Employee C received 10 periodic payments totaling \$18,860 after receiving a lump sum payment.

The remaining 41 employees received a total of \$7,041 in overpayments, which represented less than \$500 each. Since OWCP procedures¹² allow amounts less than \$700 to be uncollected (written off) because the costs of pursuing collection may exceed the amount to be repaid, these amounts will not be recovered.

DOL policy states an employee can receive a schedule award in a lump-sum payment¹³ or periodic payments spread out over time. In addition, at the time the three employees received their lump-sum schedule award payments, procedures required OWCP personnel to manually complete DOL Form Compensation Act (CA)-25¹⁴ and submit it to the Automated Compensation Payment System (ACPS) to stop the periodic payments.

However, the OWCP assistant director, San Francisco District, said OWCP personnel did not submit the required Forms CA-25. As a result, Postal Service employees were overpaid, and the Postal Service was overcharged. Further, the Postal Service was assessed an administrative fee, which is unrecoverable. The assistant district director did not know why OWCP personnel did not submit the forms.

The OWCP deputy director, DFEC, stated the Integrated Federal Employees' Compensation System (iFECS) replaced ACPS in February 2005. He told us iFECS eliminated the use of the CA-25; and instead, the information is now entered directly into the system. However, the deputy director told us iFECS does not have an automatic control to stop periodic payments when the lump sum option is selected. He said a control will be added to the list of iFECS enhancements to be made in the future, probably in fiscal year 2006.

In addition to DOL employees not following policy, some Postal Service employees were not following their policy which should have identified the overpayments. Specifically, we interviewed eight Pacific Area District Injury Compensation managers¹⁵

¹²OWCP Procedure Manual, Section 6-0200-8, Administrative Termination of Debt Collection (Overpayments Less Than \$700).

¹³Federal Register, 20 Code of Federal Regulations (CFR), Part 10, Section 10.422(b), states that a lump-sum payment may be made to an employee entitled to a schedule award under 5 U.S.C., Section 8107, when OWCP determines that the payment is in the employee's best interest. Lump-sum payments of schedule awards are generally considered in the employee's best interest only if the employee does not rely on compensation payments as a substitute for lost wages (that is, the employee is working or is receiving annuity payments). An employee has no absolute right to a lump-sum payment of benefits under 5 U.S.C. 8107.

¹⁴DOL Form CA-25, ACPS Periodic Roll Payment 510-01.

¹⁵We met with Postal Service Injury Compensation managers in the Arizona, Bay-Valley, Las Vegas, Los Angeles, Sacramento, San Diego, Santa Ana, and Van Nuys Districts.

and five 16 of them told us they were not reviewing chargeback reports to detect overpayments of schedule awards. Postal Service policy¹⁷ requires the Injury Compensation Office to review chargeback reports on a monthly basis, and immediately notify OWCP of any overpayment. It is the responsibility of the Pacific Area Injury Compensation manager to ensure this occurs.

District Injury Compensation managers told us, however, they were not reviewing the chargeback reports because of time constraints and/or concerns about the accuracy and reliability of the chargeback data. They said prior to the implementation of the Postal Service's new Injury Compensation Performance Analysis System (ICPAS) in May 2003, district-wide chargeback reports were generated in the Human Resources Information System, and were reviewed on a monthly basis. However, ICPAS generated chargeback reports for each finance number, and some districts had hundreds of finance numbers. As a result, district personnel did not have time to run the chargeback report for all the finance numbers.

The Pacific Area Injury Compensation manager told us he was not aware that managers were not reviewing the chargeback reports. He said their noncompliance with policy is an indication he has not done a sufficient job advising them it is a requirement to review chargeback reports. He also told us, however, this was corrected in September 2004, when Postal Service Headquarters issued an update to ICPAS allowing district-wide chargeback reports to be generated. He said the update to the system will enable them to comply with the requirement to review chargeback reports.

Corrective Actions

Before our review, the OWCP notified Employees A and B they were overpaid, and asked them to return their overpayments of \$4,802 and \$9,684, respectively (a total of \$14.486 total) to OWCP. OWCP also issued a letter dated January 24, 2005, to Employee C informing him of the preliminary finding that he was overpaid \$18,860. The letter advised him of his right to submit evidence or arguments that he believes will affect this preliminary finding.

Other corrective actions are discussed in our separate report to DOL, 18 where we recommended the assistant secretary, Employment Standards Administration, direct appropriate officials to:

 Program iFECS, as soon as possible to automatically reject periodic payments when the lump-sum payment option has been selected.

¹⁶The five managers who were not reviewing reports at the time of our initial interviews (between November 2004 and January 2005) were from the Bay Valley, Los Angeles, Las Vegas, Van Nuys, and San Diego Districts.

¹⁷Handbook EL-505, <u>Injury Compensation</u>, Section 13.18, Recovering Compensation Overpayment, December 1995. ¹⁸Office of Workers' Compensation Programs' Schedule Award Payments to Postal Service Employees in the Pacific Area - Report I (Report Number HM-AR-05-DRAFT).

Reexamine schedule award case files from CBY 2003 to date to ensure that
periodic payments have been deleted for claimants (Postal Service employees)
who selected the lump-sum payment option. We also suggested the assistant
secretary consider applying this recommendation to all claimants, regardless of
the federal agency that employed them.

Underpayments Identified

Of the 40 underpaid employees, 16 were underpaid \$1.00 or more as shown in Table 5. Most of the underpayments occurred in five Postal Service District Injury Compensation Offices in the Pacific Area – Fresno, Oakland, Sacramento, San Diego, and San Jose (see the shaded rows in Table 5). The largest three underpayments occurred in the Phoenix and San Jose Districts.

Table 5: Number of Underpayments by Postal Service District Injury Compensation Offices

Injury		Underpayments: Amounts Paid Under the Authorized Amounts							
Compensation Offices	\$1 to \$49.99	\$50 to \$99.99	\$100 to \$499.99	\$500 to \$999.99	\$1,000 to \$4,999.99	\$5,000 to \$9,999.99	\$10,000 to \$14,999.99	\$15,000 and Over	Total
Fresno	1			1					2
Long Beach			1						1
Oakland			2						2
Phoenix								1	1
Sacramento	1			1					2
San Diego	1		3						4
San Francisco	1								1
San Jose						1	1		2
Santa Rosa			1						1
TOTAL	4	0	7	2	0	1	1	1	16

Source: Schedule Award of Compensation Letters and OWCP Agency Query System Case Compensation Payment History

Of the 40 underpaid employees, 5 were underpaid by \$500 or more, as shown in Table 6. These 5 underpayments totaled \$47,965 (96 percent) of the \$49,804 in underpayments on which we based our projections. Further, 2 of the 5 employees (Employees D and E) received \$37,592 (78 percent) of the \$47,965 in underpayments.

Table 6: Top Five Underpayments by Employee Compared to Total Underpayments

Employee	Amount Authorized	Amount Paid	Amount Underpaid	Percentage of the Total Amount Underpaid
Employee D	\$28,216	\$2,521	(\$25,695)	52
Employee E	\$55,032	\$43,135	(\$11,897)	24
Employee F	\$42,769	\$33,637	(\$9,132)	18
6Employee G	\$40,891	\$40,268	(\$623)	1
Employee H	\$35,291	\$34,673	(\$618)	1
Total for employees D through H	\$202,199	\$154,234	(\$47,965)	96
Total for 35 other employees	\$743,000	\$741,161	(\$1,839)	4
Total for all employees	\$945,199	\$895,395	(\$49,804)	100

Sources: PICS, Schedule Award of Compensation Letters, and OWCP Agency Query System Case Compensation Payment History

Employee D's schedule award was interrupted¹⁹ from August 18, 2003, to April 25, 2004, to pay temporary total disability²⁰ payments. When the disability payments ceased in April 2004, schedule award payments should have resumed; however, the claims examiner forgot to resume the payments. The assistant district director said the new system, iFECS, will allow claims examiners to manually input reminders. We noted this will also require the claims examiners to remember to input the reminder.

In addition to a claims examiner not resuming award payments for Employee D, an examiner computed Employee E's schedule award incorrectly. This occurred because the claims examiner used the incorrect number when multiplying the *number of days* (633.36) by 75 percent for a compensation rate of \$475.02 per week, instead of multiplying the base pay rate (\$806.71) by 75 percent for a compensation rate of \$605.03. In addition, the amount was not properly certified or verified by other claims examiners. This resulted in an underpayment of \$11,897.40.

OWCP policy²¹ requires claims examiners²² to compute and certify schedule award payments using DOL Form CA-203.²³ The policy also states that after the initial claims examiner computes the schedule award and a second examiner certifies it, a third examiner must verify the amount keyed in to ACPS. According to the OWCP deputy director, DFEC, before a DOL letter is sent to claimants advising them of the amount(s) they will receive, a senior claims examiner or a journey-level claims examiner must

¹⁹If an employee sustains a period of total disability during the award period, the payments may be interrupted while the employee is on total disability, with the payments resuming after the employee is no longer on total disability. ²⁰Federal Register, 20 CFR, Part 10, Section 10.400(b), states, "Temporary Total Disability is defined as the inability to return to the position held at the time of injury or earn equivalent wages, or to perform other gainful employment, due to the work-related injury."

¹FECA Procedure Manual 2-0901-3, Responsibilities, (Part b) Certification.

The amount of the schedule award payment dictates which level must certify the payment. For example, a journey-level claims examiner can certify up to \$14,000; a senior claims examiner can certify payments up to \$50,000; and a supervisory-level claims examiner can certify payments greater than \$50,000. ²³DOL Form CA-203, ACPS Schedule Award Payment – 510-09.

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verify the letter for correctness. Additionally, OWCP policy²⁴ states that if a recurrent pay rate²⁵ is established, the claimant is entitled to that rate for the balance of the schedule award.

Information in ACPS and Employee E's Schedule Award Compensation Letter showed that neither the claims examiner who verified the information input into ACPS, nor the senior claims examiner who reviewed the letter, identified the inaccurate information in ACPS, or the letter. Specifically, the claims examiner completed the DOL Form CA-203 on March 13, 2003; the verifier reviewed the information in ACPS on March 14, 2003; and the senior claims examiner reviewed the letter before it was sent to the claimant on March 17, 2003.

The assistant district director told us that because the certification process for schedule award payments involves human beings, human error is always possible. She said the district tries to minimize human error by having senior claims examiners, and in some cases journey-level claims examiners, certify initial payment computations. She said she knows of no automated process that can eliminate the claims examiner.

According to the deputy director, schedule award payments are no longer carried over from a DOL Form CA-203 and entered into a system. Rather, the information is entered directly into the schedule award computation screen (the equivalent of a DOL Form CA-203) and then forwarded for certification. However, the deputy director said OWCP must rely on the claims examiner's review of the payment information and the certifier's verification that the information entered is correct. So, while there is less chance of erroneously entering a figure from a correct calculation, the calculation must still be accurate to ensure appropriate compensation payment.

Corrective Actions

Based on our work, OWCP officials issued payments to Employees D through H for \$36,908 of the \$47,965 for the underpayments we identified. Employee D was paid \$14,453, which is \$11,242 less than the \$25,695 we identified, because of a revised percentage of impairment.

Employees E, F, and G were also paid the amounts we identified (\$11,897, \$9,132, and \$623, respectively). Employee H received \$803, which was \$185 more than the \$618 we identified because the employee was also underpaid for total disability compensation.²⁶

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²⁴FECA Procedure Manual 2-0808-7, <u>Payment of Schedule Awards</u>, (Part a), Computing Awards, Section 3.
²⁵The recurrent pay rate is the rate a claimant is entitled to when or if his or her disability recurs. Claimants are entitled to a pay rate for compensation either at the time of the initial injury or when the disability recurs. A recurrence of disability means an inability to work after an employee has returned to work, caused by a spontaneous change in a medical condition that resulted from a previous injury or illness without an intervening injury, or new exposure to the work environment that caused the illness.

²⁶A review of the employee's case file indicated the pay rate initially used was incorrect. As a result, the employee was underpaid for her schedule award payment, as well as her total disability (or regular workers' compensation) payment.

The Postal Service Pacific Area also took corrective action based on our work. Specifically, the area implemented a Schedule Award Verification Standard Operating Procedure (SOP) – effective August 26, 2005. The SOP was signed by the Pacific Area Injury Compensation manager and directed all Pacific Area District Injury Compensation managers to review schedule award payment data for accuracy. Specifically, the SOP requires district injury compensation managers at least once each quarter to:

- Build/create a Schedule Award Report in the ICPAS.
- Review the Schedule Award Reports to ensure employees are paid the amounts authorized (compare the total amounts paid with the amounts authorized or the total amount of the schedule award).

Further, the SOP stated that Postal Service Headquarters is considering a modification to the Schedule Award Report, to include a column displaying the total amount of the award paid to date. Officials said this would facilitate the identification of over- and underpayments.

Other corrective actions are included in our separate report to DOL,²⁷ where we recommended the assistant secretary, Employment Standards Administration direct the director, OWCP:

- To program iFECS to allow the claims verifier and senior claims examiner to confirm the accuracy of the information input on the automated DOL Form CA-203, by the claims examiner.
- To program iFECS to automatically remind claims examiners to pay the remaining balance of a schedule award at the recurrent pay rate when an award is interrupted to pay temporary total disability.
- That until iFECS is programmed for verification of accurate information on the DOL Form CA-203, direct the verifier and senior claims examiner to use a computerized spreadsheet (such as Microsoft Excel²⁸) to confirm the accuracy of the information on the DOL Form CA-203.

In addition, we recommended the Director, OWCP, instruct the OWCP Director, San Francisco District to:

• Reexamine schedule award case files from CBY 2003 to date to verify that award calculations are accurate, and ensure that claimants (Postal Service employees

²⁷Office of Workers' Compensation Programs' Schedule Award Payments to Postal Service Employees in the Pacific Area – Report I (Report Number HM-AR-05-DRAFT).

²⁸Microsoft Excel is a spreadsheet program from the Microsoft Office suite of productivity tools for Windows and Macintosh.

whose case files are managed in the San Francisco District) are paid at the correct weekly pay rate.

 Reexamine schedule award case files from CBY 2003 to date to verify, for those claimants (Postal Service employees whose case files are managed in the San Francisco District) whose awards were interrupted, that the remaining balance of the schedule award is paid at the correct pay rate.

Credits and Refunds Need to be Recovered

As of June 11, 2005, the Postal Service received a \$200 credit from OWCP, of the \$33,346 in overcharges we identified. Postal Service officials said they were unaware of the overpayments and are identifying the overcharges.

An OWCP official stated that credits for overpayments are posted to the appropriate agency's account when the money is received from the employee, not when the overpayment is identified. This is also true for underpayments. The official stated that where we identified underpayments, the Postal Service will be charged for payments made to employees after OWCP makes the payment, not as of the date the underpayment was identified.

Federal Schedule Award Comparisons With States

States also make schedule award payments to employees for partial loss, or loss of use, of a member, organ, or function of the body. We compared states' schedule award maximums to the federal government's schedule award maximums to determine whether states' maximums were about the same, higher, or lower than the federal maximums. We concluded that because states' schedule award maximums are substantially lower than the federal government's schedule award maximums, federal maximums are not comparable to state maximums.

Federal Schedule Award Maximums Are Higher Than States' Award Maximums

For several reasons, federal schedule award maximums are higher than states' schedule award maximums:

- Unlike federal schedule awards, states take a percentage of an employee's average salary to determine the amount of a schedule award (compensation rate), instead of using the employee's actual salary.
- State workers' compensation acts do not include a COLA²⁹ in the amount of the schedule award payment, as federal schedule awards do.

²⁹The COLA allows for the increase in living costs from year to year.

• All states apply a single percentage, regardless of the employee's dependent status, while federal employees with dependents receive 75 percent of their salary and those without dependents receive 66 % percent.

In addition, some states' maximums are established for fewer weeks than federal maximums. In cases where a state's number of weeks is the same as the federal schedule awards, the states have a lower maximum benefit. We believe this is because the federal schedule award maximum benefit allowed is equivalent to the General Schedule (GS)-15 salary level. The GS-15 maximum level is established so that if federal employees at that salary level become injured, they can be compensated at a rate similar to their pay. However, few injured Postal Service employees' salaries are at the GS-15 level.

Using information from a study conducted by the U.S. Chamber of Commerce, ³⁰ we selected six states with the highest schedule award maximums for three selected body parts (arm at shoulder, leg at hip, and foot) and compared them to the federal schedule award maximums for the same body parts. As shown in Table 7, the federal maximums are significantly higher. For example, the federal maximum for the leg at hip is \$141,000 more than the highest state maximum (Illinois). The federal maximum is \$280,000 more than New Hampshire's for the same body part. See Appendix E for a complete comparison of all the states' maximums, as well as for additional scheduled injuries.

Table 7: Federal Schedule Awards Compared to the Six States With the Highest Schedule Award Maximums by Selected Body Parts

	Cabadula Ausard		Cabadula Aurard		Schedule
	Schedule Award		Schedule Award		Award
Jurisdiction	Arm at Shoulder	Jurisdiction	Leg at Hip	Jurisdiction	Foot
Federal	\$466,302	Federal	\$430,433	Federal	\$306,384
Illinois	\$315,597	Illinois	\$289,297	District of Columbia	\$170,376
lowa	\$269,750	Iowa	\$237,380	Illinois	\$163,058
District of Columbia	\$258,884	District of Columbia	\$238,969	Iowa	\$161,880
New Hampshire	\$224,595	Hawaii	\$179,136	Hawaii	\$127,510
Hawaii	\$194,064	New Jersey	\$154,035	New Hampshire	\$104,811
North Carolina	\$168,960	New Hampshire	\$149,730	North Carolina	\$101,376

Source: Analysis of Workers' Compensation Laws 2005, U.S. Chamber of Commerce Statistics and Research Center

Few Postal Service Employees Received the Maximum Schedule Award

Although federal schedule award maximums are significantly higher than the states', only a small percentage of Postal Service employees receive the maximum schedule award amount. As shown in Table 8, the number of Postal Service employees who received the maximum schedule award payments (or had 100 percent of disability),³¹

³¹A 100 percent of disability refers to a 100 percent loss, or loss of use, as a result of the employee's injury.

³⁰Analysis of Workers' Compensation Laws 2005, U.S. Chamber of Commerce Statistics and Research Center.

was less than 1 percent of the total number of employees who received schedule awards and less than 1 percent of the total amount of schedule award payments.

Table 8: Analysis of Postal Service Employees With 100 Percent Disability and Receiving Federal Schedule Award Maximums

				Percentage		Total	Percentage of
		Cases With		of Cases		Payments for	Payments for
	Total	Less Than	Cases With	With		Cases With	Cases With
	Number	100 Percent	100 Percent	100 Percent		100 Percent	100 Percent
CBY	of Cases	Disability	Disability	Disability	Total Payments	Disability	Disability
2004	8,314	8,283	31	.37	\$104,305,633	\$612,985	.59
2003	7,827	7,800	27	.34	\$96,393,565	\$495,104	.51
2002	8,286	8,253	33	.40	\$88,034,616	\$529,882	.60
2001	6,761	6,732	29	.43	\$93,542,945	\$633,072	.68
Total	31,188	31,068	120	.38	\$382,276,759	\$2,271,043	.59

Source: PICS

<u>Legislative Matters Under Consideration</u>

Changes to the FECA Act may slow the Postal Service's rising OWCP costs. According to a March 14, 2005, <u>draft DOL FECA Amendments of 2005</u>, for any injury occurring on or after the date of enactment, and for any new claim for a period of disability commencing on or after the date of enactment, the basic compensation rate will be 70 percent of the basic monthly pay of a GS-11, Step 3, rather than in proportion to the employee's salary.

Further, employees will not have increased entitlement to augmented compensation on the basis of dependents. All claimants, whether or not they have dependents, will receive 70 percent of their monthly pay. We are encouraged by the potential changes to FECA and believe the changes will decrease FECA schedule award payments.

Since the Pacific Area took immediate corrective actions, we have no recommendations.

Management's Comments

Management reviewed the report and stated they are in agreement with the findings and monetary impact identified. Management also stated they will continue to ensure the agreed upon actions are completed. Further, management stated they appreciated the cooperation and courtesies afforded to their areas and staffs by the audit team, and they thanked the OIG for the opportunity to comment. Management's comments, in their entirety, are included in Appendix F of this report.

Evaluation of Management's Comments

Management's comments are responsive to our findings and identified monetary impact.

We appreciate the cooperation and courtesies provided by your staff. If you have questions or need additional information, please contact Chris Nicoloff, Director, Human Capital, or me at (703) 248-2300.

/s/ Mary W. Demory

Mary W. Demory Deputy Assistant Inspector General for Core Operations

Attachments

cc: Anthony J. Vegliante DeWitt O. Harris Ronald E. Henderson Gerald S. Sanchez Gary A. Emich Steven R. Phelps

APPENDIX A

ABBREVIATIONS

ACPS Automated Compensation Payment System

ACS Affiliated Computer Services, Inc.

CA Compensation Act
CBS Chargeback System
CBY Chargeback Year

CFR Code of Federal Regulations
CMF Case Management File

CPB Central Bill Processing System
COLA Cost-of-Living Adjustment

DFEC Division of Federal Employees' Compensation

DMS Debt Management System

DOL Department of Labor

FECA Federal Employees' Compensation Act FECS Federal Employees' Compensation System

GS General Schedule

ICPAS Injury Compensation Performance Analysis System iFECS Integrated Federal Employees' Compensation System

OIG Office of Inspector General

OWCP Office of Workers' Compensation Programs

PICS Postal Injury Compensation System
SARC Semiannual Report to Congress
SOP Standard Operating Procedure

U.S.C. United States Code

APPENDIX B

OBJECTIVES, SCOPE AND METHODOLOGY

Our objectives were to determine whether the Postal Service's Pacific Area was overcharged for schedule award payments in CBY 2004 and received credits or refunds for overpayments from DOL's OWCP, and whether federal schedule awards are comparable to states' and selected private insurance companies' schedule awards.

To accomplish our objectives, we reviewed and analyzed schedule award payments extracted from PICS for CBYs 2001 to 2004. We also reviewed Postal Service and OWCP policies and procedures and interviewed both Postal Service and OWCP officials.

To determine whether the Postal Service was overcharged for schedule award payments, we obtained a universe of cases where at least one schedule award payment was made in CBY 2004 in the Pacific Area. This resulted in a universe of 1,082 cases at the OWCP District Office in San Francisco, California. We selected a statistical sample of 185 cases from the 1,082. Initially, we were to review 125 sample cases, with an additional 60 sample cases if more than 1 error was noted. However, because of the time constraints imposed by OWCP (other agencies were visiting at the same time as our team), the projected OWCP resources needed to obtain the cases for our review, and in the interest of efficiency, we asked OWCP for all 185 case files, regardless of the projected errors.

Of the 185 case files requested, we reviewed a total of 157 case files. Each of the case files represented an employee. Specifically, 28 files were not reviewed for the following reasons:

- Six (6) case files could not be provided by the San Francisco OWCP District Office because they were at the OWCP National Office in the appeals process, and thus were not available to us.
- Twenty two (22) case files showed that the period of award had not yet ended at the time of our review and thus the employees were currently underpaid. As a result, these employees may still receive payments.

To determine whether OWCP overcharged the Postal Service through the chargeback process for schedule award payments, we compared the authorized schedule award amount to the amount actually paid to the employee. We based the authorized amount on information in the Schedule Award of Compensation Letter sent to the employee, and we obtained the amount paid from OWCP's Agency Query System Case Compensation Payment History screen.³²

³²OWCP provided copies of the Agency Query System Case Compensation Payment History page for the 185 cases.

We discussed overpayments with officials in the OWCP San Francisco Office to ensure that the overpayments actually occurred. If an overpayment actually occurred, we determined, through discussions with OWCP officials, whether OWCP was aware of the overpayments, and if so, what corrective actions had been taken.

To determine whether the Postal Service received credits or refunds for overcharges from OWCP, we met with Postal Service officials in the Pacific Area and Injury Compensation managers in the Arizona, Bay-Valley, Las Vegas, Los Angeles, Sacramento, San Diego, Santa Ana, and Van Nuys Districts to determine whether they were aware of the overpayments; if they were, whether they had taken steps to obtain a refund or credit; and whether credits or refunds have been received. We also determined, through interviews and reviews of policies, which agency (the Postal Service or OWCP) was responsible for identifying the overpayments.

To determine whether federal schedule award maximums were comparable to state maximums, and selected private insurance companies' schedule awards, we reviewed independent studies and interviewed state officials and an insurance broker. We also contacted the U.S. Chamber of Commerce and obtained permission to reproduce a chart comparing federal schedule awards to states' schedule awards. In addition, we obtained PICS data showing the number of Postal Service employees receiving maximum schedule awards (100 percent impairment).

We could not determine the extent to which private insurance companies' schedule award maximums were comparable to federal maximums because private companies computed their maximums differently.

This audit was conducted from August 2004 through September 2005 in accordance with generally accepted government auditing standards and included such tests of internal controls as were considered necessary under the circumstances. We discussed our observations and conclusions with appropriate OWCP and Postal Service management officials and included their comments, where appropriate.

Data Reliability Testing

For the case files we requested, we tested the data to determine whether the records were reliable. We compared data for specific fields extracted from PICS (DOL case number, payee's name, date of birth, Social Security number, payee's date of injury, payee's percent of disability, and payee's weeks of compensation) to the information on the Schedule Award of Compensation Letters. Of the 179 case files we reviewed, in 7 cases (3.9 percent), PICS data did not match the Schedule Award of Compensation Letter (see the following table). The purpose of our review was to determine whether overpayments occurred, and the data that did not match in the 7 cases was not significant to meet our objectives.

Sample Number	Description of Data on Schedule Award of Compensation Letters that Did Not Match PICS
72	Percentage of disability did not match PICS data
79	Percentage of disability did not match PICS data
87	Weeks of compensation showed days, rather than weeks
94	Percentage of disability did not match PICS data
102	Percentage of disability did not match PICS data
105	Percentage of disability did not match PICS data
108	Weeks of compensation showed days, rather than weeks

Independent Service Auditor's Report

We also reviewed the results of an independent service auditor's report of DOL's OWCP. Specifically, DOL's OIG contracted with M.D. Oppenheim & Company, PC, to review the Special Benefits Fund (the Fund). The report was, titled <u>Special Reports Relating to the FECA Special Benefit Fund March 31, 2004, and September 30, 2004</u>.

The purpose of the audit was to examine the controls of the DFEC and Affiliated Computer Services, Inc. (ACS) State Healthcare, an independent service organization that provides medical bill processing services to DFEC for users of the FECA Special Benefit Fund.

The Federal Employees' Compensation System (FECS) is the electronic data processing system for FECA benefits. The FECS supports DOL's general ledger. The FECS computer system consists of the following subsystems:

- Case Management File (CMF) CMF records the receipt of claims for FECA benefits and the steps taken to adjudicate those claims.
- ACPS ACPS processes the payment of weekly, monthly, and supplementary (lump sum) benefits to claimants. ACPS interfaces with CMF to ensure that a valid case number supports an approved claim.
- Central Bill Processing System (CPB) CPB provides files to DFEC that are used to update the CMF and the CBS. CPB is part of FECS.³³
- CBS or the Intra-Governmental Accounts Receivable System, produces an
 accurate, complete, and detailed chargeback billing list, used to bill the appropriate
 federal agencies annually for benefit payments made on their behalf.
- Debt Management System (DMS) DMS records and tracks accounts receivable as a result of overpayments to claimants, reimbursements from third parties, and cash received from the public.

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³³CPB is maintained by ACS.

<u>Independent Service Audit Report Results</u>

The audit issued an unqualified opinion on the Actuarial Liability, Net Intra-Governmental Accounts Receivable, and Total Benefit Expense of the Fund. Agreed-upon procedures were performed on the Schedules of Actuarial Liability, Net Intra-Governmental Accounts Receivable, and Total Benefit Expense of the Fund.

However, the audit issued a qualified opinion on the effectiveness of OWCP controls over FECS because controls failed to ensure periodic reviews of medical evidence to support continuing eligibility, to ensure that medical bill payments were paid accurately, and to restrict user access.

<u>Independent Service Auditor's Tests of General and Application Controls</u>

The independent service auditor's report disclosed the following control deficiencies, which resulted in a qualified opinion:

- DFEC asserted it had controls in place that require a review of medical evidence annually or every two or three years, depending on the type of compensation paid. However, the service auditor found that a significant number of case files contained no current medical evidence, as required by the DFEC policy.
- DFEC asserted it had controls in place to correctly and completely enter bills into the CBP system, to pay medical bills in the correct amount, and to review the accuracy of medical bill payments. However, the service auditor found a significant number of duplicate and incorrect payments occurred.
- DFEC asserted it had controls in place to restrict access to authorized users of ACPS and to logically segregate incompatible functions. However, the service auditor noted that access request and review procedures were not consistently followed, and users could perform incompatible functions.

The service auditor's report stated that transaction processing controls for compensation and medical benefit payments were tested in the areas of case creation, initial eligibility, file maintenance, continuing eligibility-medical evidence, continuing eligibility-earnings information, accuracy of compensation payments, new schedule awards, medical bill payment processing, and third party settlements.

We limited our highlights to new schedule awards.

New Schedule Awards	Tests of Described Controls	Results of Tests
Controls provided reasonable assurance that claimants had reached maximum medical improvement before receiving a schedule award, medical evidence was obtained, and medical evidence stated the percentage of impairment.	For 50 judgmentally selected cases, case files were reviewed to ensure that medical evidence supported the impairment or disability.	No exceptions were noted.

Based on our data reliability testing and the independent service auditor's results, we concluded the data was sufficiently reliable to meet the objectives.

APPENDIX C

SUMMARY OF MONETARY IMPACT TO THE POSTAL SERVICE

	Funds Put to Better Use ³⁴	Unrecoverable Costs ³⁵	Potential Additional Expense to the Postal Service ³⁶
	Overpayment	S	
Overpayments – 83 percent of projected amount - \$291,200 (already paid)	\$241,696.00		
Overpayments less than \$500 – 17 percent of projected amount (already paid)		\$49,504.00	
	Underpaymen	ts	
Underpayments – 96 percent of projected amount - \$251,200 (OWCP has repaid employees identified in sample.)	(\$241,152.00)		
Underpayments less than \$500 – 4 percent of projected amount			(\$10,048.00)
	Administrative F	ees	
Administrative fees assessed for overpayments – 5 percent of total projected amount (already paid)		\$14,560.00	
Administrative fees to be assessed if underpayments are paid – 5 percent of total projected amount			(\$12,560.00)
Total	\$544.00	\$64,064.00	(\$22,608.00)

Notes:

Overpayments

- In the sample, 44 employees received overpayments totaling \$40,387. Of the 44 employees overpaid, 3 received overpayments above \$500; and the remaining 41 received overpayments under \$500. The 3 employees' overpayments represented **83 percent** of the \$40,387 we based our projections on. The remaining 41 employees' overpayments represented **17 percent**.
- Above, we show \$241,696 which is 83 percent of the \$291,200 [projected amount]. We show \$49,504 17 percent of the \$291,200 [projected amount].

Underpayments

In the sample, 40 employees received underpayments totaling \$49,804. Of the 40 employees underpaid, 5 received underpayments above \$500; and the remaining 35 received underpayments under \$500. The 5 employees' underpayments totaled \$47,965 and represented **96 percent** of the \$49,804 we based our projections on. The remaining 35 employees' underpayments represented **4 percent**. Above we show \$241,152 – 96 percent of the \$251,200 [projected amount].

• We also show \$10,048 – 4 percent of the \$251,200 [projected amount].

Administrative Fees

Administrative fees are 5 percent of the payment. The administrative fee assessed for the overcharge is \$14,560 (or 5 percent of \$291,200). When paid, the administrative fee will be \$12,560 (or 5 percent of the \$251,200) for the underpayments.

³⁴ Funds Put to Better Use – Funds that could have been used more efficiently if employees were paid the authorized amounts.

³⁵Unrecoverable <u>Costs</u> – Costs that should not have been incurred and are not recoverable.

³⁶Potential Additional Expense to the Postal Service – Costs not yet paid by the Postal Service, but could be in the future.

APPENDIX D

STATISTICAL SAMPLING AND PROJECTIONS FOR REVIEW OF SCHEDULE AWARDS IN THE POSTAL SERVICE PACIFIC AREA

Purpose of the Sampling

One of the objectives of this audit was to assess whether schedule award payments were correct. In support of this objective, the audit team evaluated payments for cases selected in a stratified random sample. The sample design allows for projections of both the number and dollar value of cases with overpayments or underpayments, as well as the projection of the resulting amount that should have been paid (net amount).

Definition of the Audit Universe

The audit universe consisted of 1,082 cases that had at least one schedule award payment in CBY 2004. We used PICS to generate the audit universe listing. The payments for these 1,082 cases, from the start of each individual case through December 6, 2004, constituted the total dollar universe for the audit. The total paid of all schedule awards paid in CBY 2004 for the 1,082 cases was \$20.6 million.

Sample Design

Our sample design included three strata based on the payment types observed for each case in the CBY 2004 data: periodic payments only, supplemental payments only, or a combination of both. We calculated the sample size for a 2-sided confidence interval, at the 95 percent confidence level and \pm 10 percent precision for the attribute (controls) testing portion of the review. We had no prior knowledge of variability in error dollar amounts on which to base a sample size calculation for the projection of the dollar amount associated with the overpaid or underpaid cases.

Stratum	Number of Cases in Stratum Universe	Number of Cases in Stratum Sample
Periodic only	636	85
Supplemental only	20	20
Both	426	80
Total	1,082	185

We applied the Microsoft Excel function "randbetween" to each case, by stratum, to assign random numbers to the items on the universe listing and used those random numbers to determine the cases included in the sample.

Statistical Projections of the Sample Data

Methodology

For all projections, we applied methods described in *Elementary Survey Sampling*, Scheaffer, Mendenhall, and Ott, c. 1990. To project the number of cases with overpayments or underpayments in the audit universe, we analyzed the sample data using the formulas to estimate population proportions for a stratified random sample. To project the total dollars associated with cases that were overpaid or underpaid in the audit universe, we used the formulas for direct projection of population means and totals for a stratified random sample. We applied the text methods for difference estimation in the calculation of the projected net value.

Of the 185 case files in our sample, six case files could not be provided because they were at the OWCP National office. An additional 22 case files that were underpaid at the time of our review showed that the period of award had not yet ended. For this total of 28 cases, we treated the overpaid or underpaid amount as zero.

When counting the number of cases with overpayments or underpayments, we counted the overpaid or underpaid amount as zero if it was less than \$1.00.

All projections reported below are to the audit universe of 1,082 cases.

Results

Number of cases resulting in an overpayment

Based on projection of the sample results, we are 95 percent confident that 147 to 268 cases were overpaid (13.6 to 24.8 percent); the unbiased point estimate is that 208 cases (19.2 percent) were overpaid. Our achieved precision for this measure was ± 5.6 percent.

Average overpayment and total overpayment

Based on projection of the sample results, we are 90 percent confident that the average overpayment per case was \$269 and that the audit universe includes \$216,913 to \$365,394 in total in overpayments (relative precision: ± 25.5 percent). The point estimate of the total overpaid amount is \$291,154. In the sample, the maximum overpayment was \$18,859.59.

Number of cases resulting in an underpayment

Based on projection of the sample results, we are 95 percent confident that 40 to 117 cases were underpaid (3.7 to 10.8 percent); the unbiased point estimate is that 79 cases (7.3 percent) were underpaid. Our achieved precision for this measure was ± 3.5 percent.

Average underpayment and total underpayment

Based on projection of the sample results, we are 90 percent confident that the average underpayment per case was \$232 and that the audit universe includes \$177,509 to \$324,896 in underpayments (relative precision: ± 29.3 percent). The point estimate of the underpaid amount is \$251,202. In the sample, the maximum underpayment was \$25.694.68.

Amount paid

Based on the sample results, we are 90 percent confident that the total amount due to the injured employees was between \$20.49 million and \$20.71 million. The unbiased point estimate is that \$20.64 million should have been paid.

Number of cases resulting in either overpayments or underpayments Based on projection of the sample results, we are 95 percent confident that 219 to 354 cases were overpaid or underpaid (20.3 to 32.7 percent); the unbiased point estimate is that 287 cases (26.5 percent) were either overpaid or underpaid. Our achieved precision for this measure was \pm 6.2 percent.

Interpretation of Results

The results tell us that, in aggregate, the overpaid cases and the underpaid cases tended to cancel each other out for the cases in CBY 2004. However, we noted from the number of cases with overpayments or underpayments that some control risk may not be considered insignificant: We estimated the percent of cases with overpayments or underpayments at 26 percent. If similar error rates occur in other years, the amounts overpaid and underpaid may not always cancel each other. Also, the projections indicated that individuals associated with 26 percent of cases received erroneous amounts for the CBY 2004 audit universe. Actual payment errors found in the sample cases should be corrected.

Table of Instances of Net Overpayments or Underpayments in Cases Reviewed in the Sample:

Net Case Underpayments Observed in Sample	Net Case Overpayments Observed in Sample:
(\$25,694.68)	\$18,859.59
(\$11,897.40)	\$9,684.00
(\$9,131.91)	\$4,802.00
(\$622.89)	\$468.91
(\$617.77)	\$447.69
(\$476.73)	\$420.74
(\$394.13)	\$400.83
(\$273.64)	\$391.39
(\$196.56)	\$318.94
(\$151.51)	\$311.58
(\$129.12)	\$288.69
(\$103.57)	\$285.40
(\$37.70)	\$277.41
(\$29.64)	\$252.63
(\$29.07)	\$250.32
(\$15.72)	\$245.18
	\$235.44
	\$229.93
	\$229.37
	\$214.33
	\$207.05
	\$190.26
	\$184.91
	\$180.95
	\$174.77
	\$172.83
	\$129.04
	\$127.14
	\$92.48
	\$85.50
	\$83.12
	\$78.91
	\$34.83
	\$17.53
	\$11.52

APPENDIX E

COMPARISONS OF FECA SCHEDULE AWARDS TO STATES, LONGSHORE ACT, BRITISH COLOMBIA, GUAM, MANITOBA, PUERTO RICO, SASKATCHEWAN, AND VIRGIN ISLANDS

													Ŧ	Hearing
Juisdiction	Arm at shoulder	Hand	Thumb	First	Second	Third	Fourth	at hp	Poot	Great	Other	oue	One	Both
In this group o	n this group of jurisdictions, compensation for temporary disability is allowed in addition to allowance for scheduled injury	compensat	ion for temp	orary disabi	Illty is allow	ed in additi	on to allows	ance for sche	aduled injury	×				
Alabama²	48,840	37,400	13,640	9,480	6,820	4,840	3,520	44,000	30,580	7040	2,420	27,290	11,660	35,980
Alaska	No Schadule.	Benefits are	No Schools. Benefits are \$17,7000 multiplied by the percent of whole person rating according to AMA Guide to the Evaluation of Permanent Impairment. ²	pliedbythe	percent of wh	ole person ra	ting accordin	gto AMA Gu	idetotheEva	fustion of Per	manent Impa	imment.1		
Arizona*	79,200	98,000	19,800	11,890	9,240	6,600	5,280	000'99	52,900	9,240	3,300	39,600	26,400	79,200
Arkansas	85,400	64,050	25,550	15,050	12,950	8,400	6,650	64,400	45,850	11,200	3,850	36,750	14,700	55,300
California	142,896	75,519	21,010	8,415	8,415	3,960	3,960	61,439.0	28,820	3,960	:080 :	12714020	5,280	080'85
Coloradon	44,162.56	22,08128	743120	3,821.75	2,730.16	1,486.24	1,910,88	44,162.56	22,08128	3,821.76	84928	29,572,48	7,431.20	29,512.48
Connecticut"	156,208	126, 168	47,313	27,036	21,779	15,771	12,767	116,405	93,875	21,028	6,759	17,907	26,285	78,104
Delaware	130,95,750	115,242.60	39,28725	26,19150	20,963.20	15,714.90	10,476,60	130,95750	83,812,80	20,963.20	385745	104,798.00	39,287.25	91,670.25
District of Columbia**	258,894	202,460	190'83	38,722	25,446	21,020	13,276	238,969	170,376	32,064	13,276	132,761	43,147	165,951
Florida	No schedule.	Benefits paid	No schedule. Benefits paid according to degree of impairment*	degree of imp	vairment**									
Georgia	98,625	000'89	25,500	17000	14,895	12,750	10,625	98,625	57375	12,750	8,500	63,750	31,875	63,750
Hawalia	194,064	151,758	46,650	28,612	18,660	15,550	6,330	179, 136	127,510	23,636	8,962	*080'/8	32,344	124, 400
Mahor	89, 595,00	80,635,50	32,85150	20,906,50	16,425.75	16,425.75	7466.25	59,730,00	41,811.00	12,543,30	2,090,55	52,283.75	000	52,263.75
Illinois"."	315,597	199,878	629'22	42,080	36,820	26,300	21,040	2 89,297	163,058	36,820	12,624	168,318	28,394°	113,574
lowa	269,750	205,010	64,740	37765	32,370	28,975	21,580	237,380	161,880	43,160	16,185	181,060	63,950	188,825
Kentucky	No Schodub.	PP benefits a	Schadub. PP benefits are paid at 66% of wages according to degree of disability, for 425 weeks if disability is 50% or less or 520 weeks if disability is greater than 50%.	% of wages a	ocording to de	grap of disab	oifty, for 425 v	veels if disch	ilty is 50% or	less or 520 v	veels i deab	lity is greater	than 50%.	
Maine	"Specific loss or not." Empl	" law provide oyars may off	Specific bas" law provides set number of weeks at the employee's total companisation rate for loss of body parts whather worker adually loses that much time from work or not a Employers may offset specific loss by amount of incapacity benefits previously paid.	of weeks at the second of the	the employee t of incapacity	is total comp / banafits pre	ensation rate viously paid	forloss of bo	dy parts who	ther worker a	dualyloses	that much tin	ne from work	
Marylanda	1	T	I	T	I	T	1	1	I	I	I	1	I	I
Massachu- setts=re	Benefits paid	according to	Bandits paid according to degree of impairment, in Section 36 of published guidelines	airmant, in Sa	action 36 of p	ublished guid	Join es.							
Minnesota	Benefits paid	according to	Benefits paid according to degree of impairment, mostly set out in PPD schedule rules."	airment, mos	tly set out in	PPD schooluk	".solu e							
Mississippi	70,228	52,671	21,088	12,289	10,534	7022	5,267	61,449	43,892	10,534	3,511	35,114	14,045	52,671
Missouria	82,140	61,958	21,243	15,932	12,392	12,392	7,789	73,288	54,878	14,162	4,967	49,597	17348	63,729
Montana	No schadule.	Benefit paid	No schedule . Benefits paid according to degree of impairment, age, education, wage loss and lifting restriction.	degree of im	pairment age	, aducation, v	wage loss and	dliffing restric	tion.**					
Nebraska	130,275	101,325	34,740	20,265	17,370	11,580	8,685	124,485	98,850	17370	5,790	72,375	28,950	.00629
Nevada	No Schedule	No Schadula for Injuries after 1973.	or 1973.											

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Chart VII - Income Benefits (\$) for Scheduled Injuries

Chart VII - Income Benefits (\$) for Scheduled Injuries, Cont.

Hearing	One Both Ear Ears	85 131,548	90 62,200		90 105,600		50 84,750	40 87,120	40 107,328	50 21,960	80 97,772.40	50 78,950	50 95,700		64 42,728			00 70,600	38 74,174.45	30 81, 129.40	008,877 00		17 298,912	01 206,156	af 15% non- traumatio
	Ŭ	32,085	10,690		49,280		16,950	29,040	33,540	6,750	47,404.90	25,650	47850		21,364			35,300	12,362.38	33, 189, 30	13,310**		717,77	53,601	3% deaf
	One	88,838	62,200		84,480		94,750	72,600	55,900		82,958.40	76,950	63,900		47,040			70,600	37,087,18	48,67,764	66,500		239,129	164,925	16%
	Other	3,208	2,670		7,040		6,780	2,904	2,236		5,925.00	5,130	6,380		1,568			7,080	7,108.38	5,900.32	6,050*		23,912	16,482	0.5%
	Great	19,251	7120		24,640		20,340	8,712	10,062		20,739.60	15,390	19,140		10, 192			21,190	19,470,80	14,750.80	20,167		56, 793	39,170	2.5% 5% with
	Foot	104,811	81,650		101,376		101,700	58,080	75,485		82,958.20	64,125	79,750	ion.	34,496		irment	88,250	64,902.64	51,62780	006'09		306,384	211,310	25%
	Leg	149,730	154,035		140,800		135,600	72,600	83,850		115,549.20	82,080	123,600	uide, 4th Edir	61,152		egree of impa	123,550	92,718.03	88, 504.80	121,000	npairment	430,433	296,965	85%
	Fourth	9,625	3,500		14,080	ubs.	10,170	4,488	3,354		11,85120	7,695	9,570	ed on AMA G	3,136		dance with d	069'01	4,172.27	7375.40	6,776	Perman ent Ir	22, 184	15,462	2.5%
	Third	20,320	5,340	f weeks.**	17800	PRochadule 1	13,580	5,808	2,590		14,814,00	10,260	12,780	abulated bas	6,604	5th adition.	adule in accor	14,120	8,344.63	7,375.40	6,252	Evaluation of	37364	25,770	2.5%
	Second	40,461	7120	r a number o	28,168	h set out in F	20,340	8,712	12,288		20,739.60	15,390	19,140	oairment, as o	13,328	AMA Guide	statutory scho	21,180	16,689.55	0,325.56	10,870	Guide to the	44,836	30,923	4%
	First finger	50,266	8,900	d Disability fo	31,680	iment, most	23,730	10,296	13,416		23,702.40	17,965	22,330	qui fo eergeb	16,464	fimpairment,	pursuant to:	24,710	20,861.55	15,470.80	14,520	sed on AMA	68,349	47,416	4%
	Thumb	81,282	13,350	antage of Tota	52,800	agne of impa	40,680	17424	26,832		38,516.40	25,650	38,290	according to	26,264	o eergep ot g	1,1 % of AVVV	42, 380	33,378.49	29,50160	38,720	by formula ba	112,082	77,309	16% at MP jt
	Hand	202,135	98,000	sad on a perc	146,900	coording to de	118,650	58,080	83,850		109,623,60	76,950	95,700	Benefits paid according to degree of impairment, as cabulated based on AMA Guide, 4th Edition	928'99	paid according	D shall be 66	105,900	83,446.19	73,754.00	000'96	Senefits paid	364,672	251,510	858
	Arm at shoulder	224,595	161,370	Schodub is based on a percentage of Total Disability for a number of weeks.**	168,960	Benefits paid according to degree of impairment, mostly set out in PPI schedule rubs.	152,550	72,600	107,328		130,363.20	102,600	123,600	No schadula. B	85,546	Permonttle schedule. Benefits paid according to degree of impairment, AMA Guide 5th adition	Benefits for PPD shall be 66.4% of AVM pursuant to statutory schedule in accordance with degree of impairment	W1,200	92,718.03	88,504.80	000'121	No schedule. Benefits paid by formula based on AMA Guide to the Evaluation of Permanent Impairment	466,302	321,603	70%
	Jurisdiction	New Hampshire"	New Jersey ^a	New Mexico	North Carolina	North Dakota**	Ohlo**	Oklahoma	Oregon	Phode Island	South Carolina	South Dakota	Tennessee*	Texas ^{to}	Utahii	Vermontho sch	Virgin Islands	Virginia"	Washington**	West Virginia ²	Wisconsin	Wyoming	FBCA*	Longshore Act	British Columbian

Chart VII — Income Benefits (\$) for Scheduled Injuries, Cont.

	Both Ears	%88	26,890	30% (gradual onsat.) 60% (if omplete raumatic loss)			62,500	000'00			49,390			2
Hearing				0.5					in questi					
•	One	2%	1,280	%5			20,500	24,000	for the loss		13,470	than 50%.		28
	oue eke	16%	8,960	%91			009'09	64,000	berteidstag b		53,880	ty is greater		111.618
	Other toes	.5% each	640	%		s to period	2,600- 7800*	6,400	tatutory pario		4,490	oks if disabili		7579
	Great	2.5%	640	%		imitations a	16,000	15,200	plied by the s		13,470	ss or 520 ws		22,737
	Poot	10-25%	1,280- 20,480	25%	gi.	Ith certain	009'09	82,000	y wage, multi	ed Injury.	98,125	is 50% or lo		111.618
	at hip	959	71,690	%58 %5%	salary and ag	led injury v	74,500	115,200	riuje ad speed	for schedul	89,800	eks if disabilit		148 135
	Fourth	2.5%	640	Ŕ	sted by flat:	n to schedu	5,200	6,000	of the employ	allowance	6,735	for 425 was		11,024
	Third	88	640	ř	ion. Pate adju	d in additio	7800	10,000	egetneored i	ed from the	8,990	e of disability		15,158
	Second	4%	049	\$	uide, 4th Edit	ty is allowe	9,100	12,000	uodn pessq	fy is dedud	13,470	ding to degre	veaks. ¹⁰	22,737
	First	5%	1,280	28	ad on AMA G	rary disabil	10,400	18,400	sessol peinpe	rary disabil	16,613	wages accor	numberofv	26182
	Thumb	20%	14,080	% 8	formula base	on for tempo	16,000	30,000	reated for sch	on for tempo	26,940	dat 66% of	of wages for a	44,785
	Hand	20-60%	52,480- 65,280	808	d bied stillen	ompensatio	62,500	97,600	sare compar	ompensatio	67,350	benefits pai	%4/99 up pe	148.135
	Arm at shoulder	20%	78,080	70%	No Schodule. Benefits paid by formula based on AMA Guide, 4th Edition. Pale adjusted by flat selary and age	Jurisdictions, c	86,500	124,800	hiured employees are compares ted for scheduled losses based upon a percentage of the employee's pre-injury wage, multiplied by the statutory period established for the loss in question.	Jurisdictions, c	000'000	No schoolub. PP beneits paid at 69/4% of wages according to degree of deability for 425 wooks if deability is greater than 50% or less or 520 wooks if deability is greater than 50%.	Schedule is based on 66% of wages for a number of weeks.**	185341
	Jurisdiction	Manitobar		Saskatchevan	Yukon Territory	In this group of jurisdictions, compensation for temporary disability is allowed in addition to scheduled injury with certain limitations as to perfod	Indiana®	NewYork¤	Pennsylvania	In this group of jurisdictions, compensation for temporary disability is deducted from the allowance for scheduled injury.	Kansas	Kentucky	Louislana®	Michigan ²⁰

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Chart VII — Income Benefits (\$) for Scheduled Injuries, Cont.

Notes

- 1. Amounts in chart reflect maximum potential entitlement. In Canada, permanent physical im-pairments generally are compensated by degree of disability using medical rating schedules as
- Alabama Maximum weekly PP benefit is lesser of \$220.00 or 100% SAWW. Additionally, compensation is allowed for both temporary dis-abilities and permanent partial scheduled injuries
- but not at the same time.

 3. Alaska Compensation is \$177,000 multi-plied by the employee's percentage of permanent impairment based on the 5th edition AMA Guida
- impairment based on the bits described AVA solition of Permanent Impairment.

 4. Arizona Benefits based on \$2,400.00 wage. Total loss psyable at 55% of \$2,400 (monthly payment of \$1,320).

 5. Arkansas Maximum PP rate is 75% of
- ximum total disability rate (\$350.00 effective
- 1/1/2005).
 6. California For injuries after 1/1/05, maximum PP disability benefit is as follows: 1–69% @ \$220 par week, 70–99% @ 270 par week ISac Labor Code sections 4453 @)(6–7).
 7. California This assumes injury to the major arm and that reasonably satisfactory use of a proethesis is not possible. Amount excludes life pansion benefits.
- life pension benefits.

 8. California This assumes injury to the major hand and that reasonably satisfactory use
- major hand and that reasonably satisfactory use of a prosthesis is possible. 9. California Loss of leg at or above knee, reasonably satisfactory use of prosthesis possible. 10. California Assuming astisfactory stump. 11. California Assuming loss of all except
- great toe. 12. California Assuming ability to wear
- artificial eye.

 13. Colorado Effective July 1, 2004 the compensation rate for scheduled injuries is \$212.32 per week. Each succeeding July 1, the compensation rate is modified for injuries arising on and after such date by the same percentage increase or decrease as the state AWW Who an injury results in the total loss or total loss of use of an arm at the shoulder, a forearm at the elbow, a hand at the wrist, a leg at the hip or so near as to preclude the use of an artificial limb, the loss of a leg at or above the knee where the stump remains sufficient to permit the use of an artificial limb, a foot at the ankle, an eye, or a combination of any such losses, the benefits shall be calculated as medical (or whole person). impairment. Medical impairment benefits are cal-culated by multiplying the medical impairment rating by an age factor set forth in statute, times 400 weeks and multiplied by the temporary total
- disability rate. 14. Connecticut Commission additional benefits based on loss of earnings.
- 15. Florida Sliding scale of weeks depending upon the value of the impairment rating. Injured workers not receiving wages equal to or greater than pre-injury wage are compensated at 75% of previous wage. Those employed at pre-injury wage ere compensated at half that value.

 16. Hawaii — In cases in which the disability is determined as a percentage of total loss or
- impairment of physical or mental function of the

- whole person, the maximum compensation is the corresponding percentage of 312 times 100% of the SAVWV.
- 17. Idaho Maximum weekly PP benefit is 55% of the SAWW for year in which injury
- ones. 19. Illinois For PP benefits, wage replacement is 60%. Figures reflect benefits for amputation of a member and enucleation of an eye maximum is 133%% of the SAWW (\$1,051.99 effective 1/15/05). For other PP benefits, maximum is \$567.87 effective 7/1/04-6/30/05.

- 1,04-930,05.

 19. Illinois Hearing loss under Workers' impensation is \$28,394.00.

 20. Maine Set number of weeks.

 21. Maryland Maximum weekly PP benefit 21. Maryland — Miximum weekly PP benafit is \$114 where benafits are payable for less than 75 weeks (lower PPD tier); 86%% of the AWW, not to exceed % of the SAWW, where benafits are payable for 75 weeks but less than 250 weeks (middle PPD tier); and 66%% of the AWW. weeks (middle PPD tier); and 68%% of the AWW not to exceed 75% of the SAWW where benefits are psyable for 250 weeks or more berious dis-ability). If claimant is a public safety employee or the injury for which PPD is sought is to the thumb, fingers or great toe, rate of PPD is the middle tier formula; lower tier maximum rates for claims occurring on or after 1/1/89 - \$80.00; on or after 1/1/199 - \$92.50; on or after 1/1/89 - \$94.00. Claims occurring prior to 1/1/88, all PPD award with a duration less than 250 weeks are paid at the rate of 2/3 AWW not to exceed a maximum of 1/3 of the SAWW.
- 22. Massachusetts Proportional benefits
- for partial loss of limbs (fingers, toes).

 23. Minnesota PP disability equals scheduled dollar amount (\$75,000 to \$515,000) times percent whole body disability. Concurrent pay-
- ment of PP disability and temporary partial bane-fits allowed in certain situations. 24. Missouri Totals rounded, totals given for hearing loss due to Transmatic incident loss levolosion, blast, or blow to head! 49 weeks [4 parl or 180 weeks [both ears). Occupational hearing loss provides for loss up to 49 weeks [1 earl or 180 weeks [both ears). Maximum weekly PP benefit is 55% of the SAWW; minimum is \$40.00. If amputation or 100% loss of use, there is an additional 10% compensation. Benefit set at rate on date of injury.
- Montana The maximum partial disability benefit is 50% SAWW.
- 26. Nebraska —Terms run consecutively for loss of, or loss of use of, more than 1 member but less than total disability.
- 27. Nebraska PT loss of hearing is compen-
- sated as PT disability.

 28. Nevada Some PT loss receives 100% of the Temporary Total Disability benefit until death. There is a schedule for the loss or perma
- nent damage of teath NAC616C 509.

 29. New Hampshire If any injury results in more than one specified body part or is to the spinal column or spinal cord, or to the brain or involves scarring, disfigurement, or other skin impairment resulting from a burn or burns, an award shall be made to the whole person using 350 weeks as the maximum. Maximum weekly

- payment is \$1,069.50 times the number of
- weeks specified.

 30. New Jersey There is an an additional payment of 30% of the award where there has payment of JU% of the award where there has been an amputation of a major member farm, hand, leg, foot). Compensation is payable weakly at 70% of pre-injury weakly wages, up to a maj-mum of 55% of the SAWW for arm or leg, 45% of the SAWW for hand, 40% of the SAWW for foot or one eye, 35% of the SAWW for hearing both ears, 20% of the SAWW for other schedul injuries in chart.
- 31. New Mexico Benefits are a percentage of the compensation rate times the number of weeks specified for each injury in the statute schedule § 52-1-43. Effective 1/1/2004, the maximum weekly payment is \$549.37 32. North Carolina — For unscheduled in-
- juries, maximum compensation is \$20,000.00.

 33. North Dakots PP impairment benefit is 33'\% of the SAWW for a scheduled number of weeks. Impairments are paid as a lump sum and are not based on any disability of injured
- 35. Ohio Maximum weekly PP benefit is 35. Unio — Maximum weekly PP benefit is 35% of the SAWM, payable for a maximum of 200 weeks at a rate of 2 weeks for each percent-age of the PP percentage. 36. Oregon — For injuries occurring on or after 1/1/02 through 12/31/04, calculated at \$559
- after 17/10/2 through 12/31/04, calculated at \$5059 per degree for scheduled injuries; for unached-uled injuries awards of 0-84 degrees, \$184 per degree, awards greater than 64 degrees but equal to or less than 160 degrees, \$184 times 64 (\$11,776) plus \$321 times the number of degrees (311,74) plus 3321 times the number of degrees in excess of 64, swerds greater than 160 degrees \$184 times 64 plus \$321 times 96 (\$42,592) plus \$783 times degrees in excess of 160.

 39. Rhode Island — Maximum schaduled PP benefit is 50% of AWW — \$90.00 weekly; mini-
- mum is \$45.

 40. Tennessee Injury Schedule is based on a set number of weeks. Maximum weekly bene-
- fit is 66°/-% of the employee's AWW.

 41. Utah Maximum per week, including allowance for dependents is 66°/-% of the SAWW.
- Towerdor or dependents is 60/19/ of the SAWW. Entry presumes total loss of hearing in one ear and no loss of hearing in the other (54½-weeks). 42. Virgin Islands PP benefit is 66%-96 the SAWW. For loss of two or more digits or one or more phalanges of two or more digits on a band of forth benefits much hearing and in the saw. hand or foot, benefits may be proportioned to
- the loss of use of the hand or foot.

 43. Virginia Benefits for scheduled injuries are payable in addition to compensation for temporary disability. County of Spotsylvania v. Hart. 218 Va. 565.238 S.E.2d 813 (1977). TT disability payments continue until claimant is released to return to work at which time aware for specific disability may be entered and paid
- for specific disposity may be entered and paid simultaneously with payment for TP benefits. 44. Washington Amounts are adjusted each July 1 to reflect percentage changes in CPI. All scheduled injury benefits reported are the ampu-tation or total loss values for scheduled injuries.
- 45. West Virginia Maximum weekly benefit is 70% SAWW for injuries after 7/1/2003. 46. Wisconsin Maximum weekly PP bene-fit is \$242.00 effective 1/1/05.

Chart VII — Income Benefits (\$) for Scheduled Injuries, Cont.

Notes, Cont.

47 Wisconsin —Third, fourth and fifth toes \$4,840. 48. Wisconsin — Under occupational hearing

loss law, maximum is \$8,712 for one ear and \$52,272 for both ears as of 1/1/05. 47 Wisconsin —Third, fourth and fifth toes

49. Wisconsin — Under occupational hearing

49. Visconian — Under occupational nearing loss law, maximum is \$8,712 for one ear and \$82,272 for both ears as of 1/1/05.

49. FECA — Includes allowances for dependents. Maximum weakly benefit is \$1,549.42.

50. Indiana — Payable if injury occurred after 7/1/97. Amounts provided are for loss of use; loss by separation results in a doubled award, Indianal and product to perspect of use in 15% and 15% are product to perspect of use in 15%. can conduct an assessment of up to 1.5% any time the fund drops below \$1,000,000 on or before 10/1. Effective efter 6/30/01, PPI based on degree of injury: 1–10 degrees \$1,300; 11–35 degrees \$1,500; 36–50 degrees \$2,400; 51–100 degrees \$0.000 beginning transport

degrees \$1,000; 39-90 degrees \$2,400; 51-100 degrees \$1,000. Impairment awards are subject to child support withholding.

51. Kanass — Additional healing period up to 15 weeks may be allowed, for amputations only. Maximum weekly PP benefit is 75% of the

52. New York - \$400 maximum does not relate to protracted healing period. Additional compensation due to loss of 50% or more of

compensation due to loss of arm, leg, hand or foot and only if impairment of earning capacity is due solely to such loss. 54. Kentucky — For injuries occurring on or after 12/12/96 the degree of disability is deter-mined by the AMA Guide. Benefits for PP disability in the affice are regulated for multiple 658105. ity benefits are calculated by multiplying 66%% of the employee's pre-injury AWW (not to exceed 75% of the SAWW) times the permanent disabil-ity rating (AMA impairment times factor). The multiplying factors are specifically set out by statute and the factor used is based on the AMA functional impairment rating. The benefit may not exceed 99% of 66%% of the employee's AVVW or 75% of the SAWW, whichever is lower. When an employee lacks the physical capacity to return to the type of work performed at the time of the injury the maximum benefit may increase to 100% of the SAWW. For injuries from 12/12/96-7/13/2000, if the employee does not retain the physical capacity to return to the type of work

performed at the time of injury, the employee is entitled to 1.5 times the benefit to which he would otherwise be entitled. In addition, when would otherwise be entitled. In administ, when an employee returns to work at the same or greater wage, their workers' companisation bene-fits are reduced by one-half for each week such work continues. If employment ceases for any reason, benefits will be restored to the regular benefit level during unemployment or work at lasser wages than earned at time of injury. For injuries occurring on or after 7/14/2000, multipli-ers are three times the benefit if lacking the ers are times times the benefit in texting the physical capacity to return to previous type of work or a multiplier of two if worker cesses to earn the same wage. Hearing loss for dates on or after 12/12/96 require at least a finding of 8% functional impairment (AMA Guide) in order to be found to be compensable.

55. Louisiana — Schadula applies to amputa-tion of dishibits constanting 25%. Sensionally applied to the contraction of dishibits constanting 25%.

tion or disability greater than 25%. Supplements earnings benefits equal 66%% of the difference between AWW (4 weeks prior to injury) and post-injury earnings subject to the maximum earned while disabled. Supplemental earnings benefits are available to those who earn less than 90% of pre-injury wages; maximum 520 weeks; cease 2 years after termination of TT disability (unless paid for 13 consecutive week during that time) or upon retirement or receipt

of Social Security retrement benefits.

56. Louisiens — Arm-200 weeks; hand —
150 weeks; thumb — 50 weeks; first finger —
30 weeks; second finger — 20 weeks; third
finger — 20 weeks; fourth finger — 20 weeks; the second second

57. Michigan — Wage-loss benefits payable for life.
59. Michigan — Hearing loss compensable

based on lost earnings.

59. Oklahoma — For injuries occurring on or after 1/1/03, if the shoulder or hip is involved, the disability is considered to be to the body as a whole, \$132,000. Maximum PPD benefit is \$264.00, 50% of the SAWW effective 11/1/02-10/31/05 and shall be paid to the employee for

the period in the schedule.

60. Taxas — For injuries occurring on or after 1/1/91, there is no schedule of benefits. Partial permanent benefits are paid according to the

degree of impairment and the loss of earnings. 61. Figures could not be confirmed at the time

of publication; information taken from the 2004

Analysis.
62. District of Columbia — Figures represent listed in the Act for injuries occurring on or after

63. British Columbia — Percentages are applied to 90% of net average monthly earnings with the resulting amount payable monthly until retirement age and adjusted January 1 each year by the Consumer Price Index. Additional percent ages may apply for bilateral impairment and age adaptability.

adaptability.

64. Hawaii — Figure represents benefit for the loss of vision. For the loss of an eye by enucleation, benefit is \$99,520.

65. Illinois — Figure reflects amount under

the Workers' Compensation Act, 50 weeks maxi-mum. Under the Workers' Occupational Diseases Act; \$56,787.00, 100 weeks maximum.

66. British Columbia - 0.5% with additional. and 0.5% with metatarsal, however little toe with metatarsal is 2%.

67. Manitoba — A dual award system of com-

pensating injured workers was adopted in 1992. Under this system, separate awards or benefits are paid to workers for permanent impairment. and loss of sernings. The first line shows the de-gree of impairment. The second line shows the level of the impairment award. The level of the impairment award is based on a 2005 accident date

and a 45 year-old worker.

68. Indiana — Figures reflect range from 5th to 2nd toe based on degree calculations.

69. Massachusetts — Guidelines on-line

at http://www.state.ma.us/dia/othforms/

36guidelines.htm. 70. California — \$7535 to \$31,900 IAMA guides indicate standard rating of 10-29% WPI for loss of an eye).

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Source: Excerpted from Analysis of Workers' Compensation Laws 2005, prepared and published by the U.S. Chamber of Commerce. The full report may be ordered at (800) 638-6582. Reprinted with permission.

APPENDIX F. MANAGEMENT'S COMMENTS

PACIFIC AREA OFFICE HUMAN RESOURCES



September 14, 2005

KIM H STROUD, DIRECTOR AUDIT REPORTING 1735 NORTH LYNN STREET ARLINGTON VA 22209-2020

Subject: OWCP SCHEDULE AWARD PAYMENTS - REPORT # HM-AR-05-DRAFT

Management has reviewed the report referenced above and we in agreement with the findings and monetary impact the report identifies. As noted in page 15 of the report, "the Pacific Area took immediate corrective actions, we (OIG) have no recommendations." We will continue to ensure the agreed upon actions are followed through.

We appreciate the cooperation and courtesies that were afforded to our area and staffs by the audit team.

We thank you for the opportunity to comment.

Manager, Human Resources

390 Main Street Suite 234 San Francisco, CA 84199-4400 (415) 536-6400 Fax: (4160638-8488